

21011/37/2024-PM-I  
Government of India  
Ministry of Home Affairs  
Police Modernization Division

\*\*\*

Jaisalmer House, 26, Man Singh Road,  
New Delhi, dated the 08<sup>th</sup> April, 2024.

To

1. The ACS/ Principal Secretary (Home), All State Governments / The Chief Secretary, Puducherry /ACS(Home), Jammu & Kashmir/Adviser to Lt. Governor & Secretary (Home), Dadra & Nagar Haveli and Daman & Diu,/Adviser to Lt. Governor & Secretary (Home), Ladakh /Adviser to the Administrator & Secretary (Home), Lakshadweep / Home Secretary, Chandigarh/ Secretary (Home), Andaman & Nicobar.
2. The Director Generals of Police of all States and Jammu & Kashmir, Chandigarh, Andaman & Nicobar and Puducherry/ The Commissioners of Police, Delhi/ ADGP, Ladakh/ Dy. Inspector Generals of Police of Dadra & Nagar Haveli and Daman & Diu and Lakshadweep

**Subject: Submission of Action Plans and Supplementary Plan for the year 2024-25 by the State Governments /UT Administrations under the scheme of 'Assistance to States and UTs for Modernisation of Police'.**

Madam / Sir,

Please refer to the guidelines of the scheme of 'Assistance to States & UTs for Modernisation of Police (ASUMP)' forwarded vide this Ministry's letter No. 21011/37/2022-PM-I dated 8<sup>th</sup> August, 2022. The tentative allocation of Central share, corresponding State share and total size of Action Plan in respect of the States /UTs under the ASUMP for the financial year 2024-25 is enclosed as Annexure-A.

2. The State Governments/UT Administrations are requested to formulate their Action Plan and Supplementary Plan for the FY 2024-25 in accordance with the tentative allocation and the Scheme guidelines. The following points may be kept in view while formulating the Action Plan:-

**Baseline assessment**

- i. The Plans shall be formulated by the State Governments after making a baseline assessment of the ground situation, identification of gaps & deficiencies and a time horizon of at least three years apart from reviewing the previous years' plan, and after conducting an analysis of local needs and goals to see how they fit in with the State's strategic priorities. Action Plan and 30% Supplementary Plan may be submitted in the format at Annexure-

**B.** This format includes assessed requirement of any item, its availability & deficiency/shortfall and proposed quantity of that item and linkage with State Security Plan (SSP).

### State Security Plan

- ii. Proposals should be directly emanating from the State Security Plan. It is requested that State Governments may review State Security Plans, if required, to make it more focused and addressing only the major security issues. A copy of SSP, if revised, may be furnished along with Action Plan. It may be ensured that State Security Plan with perspective planning of at least 3 years, i.e., up to 2026-27 is furnished to this Ministry to base the requirement project in the Plans.

### Project based approach

- iii. The Plans should be outcome oriented, have a discernable impact and visibility. It would, therefore, be appreciated if States include Projects, rather than proposing a list of unrelated equipment/items. These projects can be of the nature of one-time implementation or ones which would be implemented in 2-5 years and thus create infrastructure in a planned manner. Following is an example of project which can be implemented in more than one year:

(₹ in crore)

S.No.	Description	2024-25	2025-26	2026-27	Total
1.	Upgradation of Police Control Rooms	3.59	2.59	2.81	8.99
2.	Automated Multi-modal Biometric Identification System (AMBIS)	26.79	31.88	31.04	89.71

### Priority areas

- iv. The Action Plan is to be prepared with reference to the requirements of the State/UT Police such as, weapons, equipment, training and forensic equipment. The following may be given due prominence in the Action Plan and Supplementary Plan:
  - a. The Supreme Court has observed that the State and Union Territory Governments should ensure that CCTV cameras are installed in each and every Police Station functioning under them. The State Governments are, therefore, advised to include their requirement in this regard in the Action Plan.

- b. It is suggested that photography / videography can be implemented on best effort basis in the categories of heinous offences such as murder, attempt to murder, culpable homicide not amounting to murder, attempt to commit culpable homicide, rape, attempt to commit rape, kidnapping and abduction, dacoity, robbery, riots, arson and dowry deaths, etc. States may include photography and videography as a part of their Action Plan.
- c. Construction of separate toilets for females in police stations.
- d. SMART Policing initiatives may be included in the Action Plan.

### **Suggestion to have system of administrative approval of Home Department**

- v. The State Governments are further suggested to introduce a system of administrative approval by the Home Department, i.e., 'Authorization Sanctions' and approval for 'scale of items' (i.e. admissible no. of a particular item per personnel) for State Police Forces in case of each of the items like the Central Government has in case of CAPFs.

### **Supplementary Plan**

- vi. A Supplementary Plan constituting 30% of the Action Plan size is also to be prepared and furnished separately.

### **General instructions**

- vii. The item-wise bifurcation of Central and State shares in the Action Plan and Supplementary Plan may be clearly indicated.
- viii. The Action Plan proposals need to be approved by the State Level Empowered Committee (SLEC) or UT Level Empowered Committee (UTLEC) before forwarding the same to MHA.
- ix. State Governments may propose to procure various weaponry, ammunition for training and other items in the production range of different defence PSUs or any other central agency and State Governments will make payments to these agencies directly.
- x. No brand names (on any item) may be provided in the action plan.
- xi. While finalizing proposals related to forensics, DFSS (MHA)/ any Regional laboratory of DFSS and proposals related to Cyber Security, I4C (MHA) may be consulted.
- xii. While finalizing proposals related to Communications, DCPW (MHA) may be consulted.

### **Instructions regarding submission UCs and PFMS**

- xiii. By the time PFMS is made fully functional, Utilization Certificates (UCs) in respect of funds released under the scheme (Both Central and State share) will continue to be furnished physically in the format enclosed at Annexure-C as prescribed in GFR 12-C. It is also requested that, comprehensive details regarding unspent balance may be

provided in the format enclosed at **Annexure-D**. Diversion may not be made in the wordings of the format prescribed in GFR 12-C and the same is signed as per Rule 239 of the GFR, 2017, which reads as below:

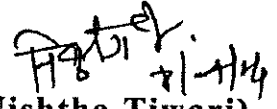
**State Government to submit Utilization Certificate for Grants-in-aid relating to Scheme.** When Central Grants are given to State Governments for implementation of Central Scheme, Utilization Certificate in format GFR 12-C may be submitted by the State Governments in respect of the Scheme. The UC should be counter-signed by the Administrative Secretary of the Division regulating the Scheme / Finance Secretary.

### **Presentation before HPC**

3. As per practice, to facilitate discussions on the Action Plan proposals of the States/UTs, a brief Presentation shall be made by their officials before the High Powered Committee in MHA. The presentation should reflect the various points mentioned in para-2 above
4. Action Taken Report on the observations made by the C&AG of India in their report and the observations/ recommendations made in the quarterly concurrent audit reports, if not furnished so far, may also be promptly furnished to this Ministry.
5. It is proposed to hold the High Powered Committee (HPC) meetings to consider the Action Plan for FY 2024-25. The exact dates of the HPC meetings will be intimated in due course.
6. The following instructions issued by Election Commission of India may be adhered to by the States / UTs Government:
  - i. There shall be no publicity in this regard in electronic, print, radio, internet or any other media, in any form whatsoever.
  - ii. No political functionary shall make any reference in this regard during any public speech or communication to the press or public.
  - iii. These restrictions on publicity will be applicable to the Central Government as well as State Government concerned.
  - iv. The relevant provisions of Model Code of Conduct issued by the Commission shall be strictly followed.
  - v. No new work shall be taken up afresh during MCC period.
7. All the State Governments/UT Administrations and Delhi Police are requested to submit their Action Plan proposals for the FY 2024-25 under this scheme, prepared as per the scheme guidelines and on the lines suggested in para 2(i) to (xiii)

above, along with a copy of SLEC/UTLEC minutes, so as to reach Director(PM-I), Police Modernisation Division, Ministry of Home Affairs, Jaisalmer House, 26, Man Singh Road, New Delhi -110011, by 30<sup>th</sup> April, 2024. Soft copy of Action Plan may mandatorily be sent to email ID us-pm@mha.gov.in.

Yours faithfully,

  
(Nishtha Tiwari)

**Director (PM-I & PM-II)**

**Tele: 2338 4961**

**Enclosures:**

- (i) Tentative allocation for F.Y. 2024-25 (Annexure-A)
- (ii) Format of Action Plan & Suppl. Plan (Annexure-B),
- (iii) Format of furnishing Utilization Certificate (UC) (Annexure-C & Annexure-D).

**Copy to:**

1. JS(UT)/JS(JKL) , Ministry of Home Affairs
2. Controller General of Accounts, MHA

**Copy for kind information to:-**

1. PPS to AS&FA (Home)
2. PPS to AS(PM)
3. DG, BPR&D / Chief Forensic Scientist, Directorate of Forensic Science Services/ Director, NCRB / Director, DCPW

  
(Nishtha Tiwari)

**Director (PM-I & PM-II)**

**Tele: 2338 4961**

*Office Copy*

**ANNEXURE-A**

**State/UT-wise tentative allocation under the sub-scheme of 'Assistance to States and UTs for Modernisation of Police' for FY 2024-25 distributed on the basis of approved inter-State/UT distribution**

**(Rupees in crore)**

Sl. No.	Name of State	Allocation for FY 2024-25		
		Central Share	State Share	Total size
(1)	(2)	(3)	(4)	(5)
<b>Category 'A' States [90:10 cost sharing basis]</b>				
1	Arunachal Pradesh	3.43	0.38	3.81
2	Assam	12.78	1.42	14.20
3	Manipur	4.33	0.48	4.81
4	Meghalaya	3.43	0.38	3.81
5	Mizoram	2.85	0.32	3.17
6	Nagaland	3.74	0.42	4.16
7	Sikkim	2.49	0.28	2.77
8	Tripura	4.15	0.46	4.61
9	Himachal Pradesh	4.59	0.51	5.10
10	Uttarakhand	5.85	0.65	6.50
<b>Category 'B' States [60:40 cost sharing basis]</b>				
11	Andhra Pradesh	19.58	13.05	32.63
12	Telangana	15.78	10.52	26.30
13	Bihar	30.09	20.06	50.15
14	Chhattisgarh	12.07	8.05	20.12
15	Goa	2.89	1.93	4.82
16	Gujarat	29.60	19.73	49.33
17	Haryana	13.14	8.76	21.90
18	Jharkhand	13.05	8.70	21.75
19	Karnataka	21.24	14.16	35.40
20	Kerala	20.56	13.71	34.27

21	Madhya Pradesh	27.90	18.60	46.50
22	Maharashtra	40.29	26.86	67.15
23	Odisha	15.33	10.22	25.55
24	Punjab	12.24	8.16	20.40
25	Rajasthan	23.43	15.62	39.05
26	Tamil Nadu	49.02	32.68	81.70
27	Uttar Pradesh	63.06	42.04	105.10
28	West Bengal	26.02	17.35	43.37
<b>Category 'C' UTs[100% Central share]</b>				
29	Andaman & Nicobar Islands	0.64	0.00	0.64
30	Chandigarh	0.69	0.00	0.69
31	Dadra & Nagar Haveli and Daman & Diu	0.56	0.00	0.56
32	Delhi	4.48	0.00	4.48
33	Jammu & Kashmir	2.90	0.00	2.90
34	Ladakh	0.56	0.00	0.56
35	Lakshadweep	0.53	0.00	0.53
36	Puducherry	0.75	0.00	0.75
<b>Total</b>		<b>494.05</b>	<b>295.49</b>	<b>789.54</b>

**FORMAT OF STATE ACTION PLAN/SUPPLEMENTARY PLAN**

**TABLE-I**

**Allocation for the year 2024-25 : Head-wise distribution**

**(Rs. in lakh or crore)**

<b>Sr. No.</b>	<b>Head</b>	<b>Central Fund</b>	<b>State Fund</b>	<b>Total</b>	<b>Priority in words &amp; Reference para. of State Security Plan</b>
	Weaponry				
	Ammunition (for training only)				
	Communication Equipment				
	Forensic Equipment				
	Intelligence Equipment				
	Training Equipment				
	SMART Policing Equipment				
	Traffic Equipment				
	Security /Other Equipment				
	CCTNS Equipment				
	Women's Safety related /ERSS Equipment				
	Mobility( <i>where applicable</i> )				
	Construction- Residential ( <i>where applicable</i> )				
	Construction- Non-Residential ( <i>where applicable</i> )				
	<b>Total</b>				

**Note: Requirement may be shown in these Heads only. No separate organization-wise head (such as CID, Home Gaurds, Commissionerate, etc.) may be shown.**



**TABLE-II****(Rs. in lakh or crore)**

Sr. No.	Item	Reason for the proposal (Quantity)		Unit cost	Proposed Quantity	Central Share (A)	State Share (B)	Total Cost (A+B)	Justification	Priority in words & Reference para. of State Security Plan
		Requirement	Shortfall							
1	Item -I									
2	Item -II									
3	Item -III									
4	Item -IV									
	Total									

It may also be noted that there is no requirement of contributing state share in case of every item)

**FORM GFR 12-C**  
**[(See Rule 239)]**

**FORM OF UTILIZATION CERTIFICATE (FOR STATE GOVERNMENTS)**  
**(Where expenditure incurred by government bodies only)**

Sl. No	Letter No. and date	Amount	
	<b>Total</b>		Certified that out of Rs. _____ of grants sanctioned during the year _____ in favour of _____ under this Ministry/Department Letter No. given in the margin and Rs. _____ on account of unspent balance of the previous year, a sum of Rs. _____ has been utilized for the purpose of _____ for which it was sanctioned and that the balance of Rs. _____ remaining unutilized at the end of the year has been surrendered to Government (vide No _____ dated _____) /will be adjusted towards the grants-in-aid payable during the next year. _____.

1. Certified that I have satisfied myself that the conditions on which the grant-in-aid was sanctioned have been duly fulfilled/ are being fulfilled and that I have exercised the following checks to see that the money was actually utilized for the purpose for which it was sanctioned.

**Kind of checks exercised:**

- 1.
- 2.
- 3.
- 4.

Signatory.....  
 Name .....  
 Designation .....  
 Date.....  
 Seal .....

PS: The UC shall disclose separately the actual expenditure incurred and loans and advances given to suppliers of stores and assets, to construction agencies and like in accordance with scheme guidelines and in furtherance to the scheme objectives, which do not constitute expenditure at the stage. These shall be treated as utilized grants but allowed to be carried forward.

**Table - I****State Government****PROFORMA**

<b>S.No</b>	<b>Statement of Utilization of funds under the ASUMP Scheme</b>	<b>(Rs. In Crores)</b>
	<b>F.Y: 2021-22</b>	
1.	Opening balance of unspent amount as on 01.04.2021.	
2.	Central Share released to the State Government under the Main component for 2021-2022.	
3.	Corresponding State share for 2021-22.	
4.	State share released to SNA for 2021-22	
5.	Funds, if any, received under HM Contingency for 2021-22..	
6.	Cumulative funds released for 2021-22 (Sl. No. 2+4+5)	
7.	Cumulative Expenditure as on 31.3.2022	
8.	Closing balance of unspent amount as on 31.03.2022	
	<b>F.Y: 2022-23</b>	
1.	Opening balance of unspent amount as on 01.04.2022.	
2.	Central Share released to the State Government under the Main component for 2022-2023.	
3.	Corresponding State share for 2022-23.	
4.	State share released to SNA for 2022-23	
5.	Funds, if any, received under HM Contingency for 2022-23.	
6.	Cumulative funds released for 2022-23 (Sl. No. 2+4+5)	
7.	Cumulative Expenditure as on 31.3.2023	
8.	Closing balance of unspent amount as on 31.03.2023	
	<b>F.Y: 2023-24</b>	
1.	Opening balance of unspent amount as on 01.04.2023.	
2.	Central Share released to the State Government under the Main component for 2023-2024.	
3.	Corresponding State share for 2023-24.	
4.	State share released to SNA for 2023-24	
5.	Funds, if any, received under HM Contingency for 2023-24.	
6.	Cumulative funds released for 2023-24 (Sl. No. 2 + 4+ 5)	
7.	Cumulative Expenditure as on 31.3.2024	
8.	Closing balance of unspent amount as on 31.03.2024.	
	<b>F.Y: 2024-25</b>	
1.	Opening balance of unspent amount as on 01.04.2024	

